CHAPTER 395

### HEALTH CARE POLICY AND FINANCING

SENATE BILL 21-286

BY SENATOR(S) Moreno and Rankin, Hansen, Bridges, Buckner, Danielson, Ginal, Gonzales, Holbert, Jaquez Lewis, Kolker, Lee, Liston, Pettersen, Priola, Smallwood, Story, Winter, Woodward, Zenzinger; also REPRESENTATIVE(S) Herod and McCluskie, Bacon, Bernett, Bird, Carver, Cutter, Duran, Esgar, Exum, Froelich, Gonzales-Gutierrez, Kipp, Michaelson Jenet, Ortiz, Ricks, Snyder, Sullivan, Titone, Young.

### AN ACT

CONCERNING THE DISTRIBUTION OF MONEY RECEIVED UNDER THE FEDERAL "AMERICAN RESCUE PLAN ACT OF 2021" FOR HOME- AND COMMUNITY-BASED SERVICES, AND, IN CONNECTION THEREWITH, MAKING AND REDUCING AN APPROPRIATION.

Be it enacted by the General Assembly of the State of Colorado:

**SECTION 1.** In Colorado Revised Statutes, **add** part 18 to article 6 to title 25.5 as follows:

# PART 18 COLORADO MEDICAL ASSISTANCE PROGRAM REQUIREMENTS FOR DISBURSEMENT OF FEDERAL FUNDS UNDER THE FEDERAL "AMERICAN RESCUE PLAN ACT OF 2021"

**25.5-6-1801.** Legislative declaration. (1) The general assembly finds and declares that Colorado has a long-standing commitment to serving older adults and people with disabilities through home- and community-based services that enable them to stay in their homes in their communities.

(2) Therefore, the general assembly declares that Colorado is committed to maximizing the impact of the one-time, ten-percentage-point increase in the federal matching rate for medicaid home- and community-based services, as outlined in section 9817 of the federal "American Rescue Plan Act of 2021", to implement or supplement the implementation of one or more activities to enhance, expand, and

Capital letters or bold & italic numbers indicate new material added to existing law; dashes through words or numbers indicate deletions from existing law and such material is not part of the act.

STRENGTHEN MEDICAID-FUNDED HOME- AND COMMUNITY-BASED SERVICES.

- **25.5-6-1802. Definitions.** As used in this part 18, unless the context otherwise requires:
- (1) "American Rescue Plan Act" means the federal "American Rescue Plan Act of 2021", Pub.L. 117-2, as amended.
  - (2) "Home- and community-based services" means any of the following:
- (a) Home Health-Care Services authorized pursuant to Paragraph (7) of Section 1905(a) of the "Social Security Act", 42 U.S.C. 1396d(a);
- (b) Personal care services authorized pursuant to paragraph (24) of section 1905(a) of the "Social Security Act", 42 U.S.C. 1396d(a);
- (c) PACE SERVICES AUTHORIZED PURSUANT TO PARAGRAPH (26) OF SECTION 1905(a) OF THE "SOCIAL SECURITY ACT", 42 U.S.C. 1396d(a);
- (d) Home- and community-based services authorized pursuant to subsections (b), (c), (i), (j), and (k) of section 1915 of the "Social Security Act", 42 U.S.C. 1396n; services authorized pursuant to a waiver under section 1115 of the "Social Security Act", 42 U.S.C. 1315; and services through coverage authorized under section 1937 of the "Social Security Act", 42 U.S.C. 1396u-7;
- (e) Case management services authorized under section 1905(a)(19) of the "Social Security Act", 42 U.S.C. 1396d(a)(19), and section 1915(g) of the "Social Security Act", 42 U.S.C. 1396n(g);
- (f) Rehabilitative services, including those related to behavioral health, described in section 1905(a)(13) of the "Social Security Act", 42 U.S.C. 1396d(a)(13); and
- (g) Such other services specified by the United States secretary of health and human services.
- (3) "SOCIAL SECURITY ACT" MEANS THE FEDERAL "SOCIAL SECURITY ACT", AS AMENDED.
- **25.5-6-1803. Development of spending plan.** (1) In accordance with federal guidance issued by the federal centers for medicare and medicaid services regarding the implementation of section 9817 of the "American Rescue Plan Act", the state department shall develop a proposed spending plan using the enhanced funding, which plan may include but is not limited to the following components:
- (a) Consideration of methods to maximize federal financial participation;
  - (b) INCORPORATION OF FEEDBACK FROM MEDICAL ASSISTANCE RECIPIENTS,

ADVOCATES, AND PROVIDERS FOR THE SERVICES FOR WHICH THE "AMERICAN RESCUE PLAN ACT" PROVIDES ADDITIONAL FEDERAL FINANCIAL PARTICIPATION:

- (c) Expedition of the response and recovery for medical assistance recipients, providers, and other relevant organizations most significantly impacted by the COVID-19 pandemic. Response and recovery efforts may include but are not limited to:
- (I) One-time provider rate increases to support organizations and the direct-care workers impacted by COVID-19;
  - (II) ONE-TIME PAYMENTS TO SUPPORT INFECTION CONTROL; AND
- (III) TRIBAL GRANTS TO INCREASE ACCESS TO AND USE OF HOME- AND COMMUNITY-BASED SERVICES ON TRIBAL LANDS;
- (d) Advancement and acceleration of existing and newly identified system reform efforts. Advancement and acceleration efforts may include but are not limited to:
- (I) SUPPORT FOR LOCAL ORGANIZATIONS AND STAKEHOLDERS TO PLAN AND PREPARE FOR THE IMPLEMENTATION OF CASE MANAGEMENT REDESIGN EFFORTS;
- (II) ANALYSIS AND DEVELOPMENT OF RECOMMENDATIONS TO BETTER STABILIZE EXISTING RURAL PROVIDERS AND TO EXPAND PROVIDER ACCESS IN RURAL COMMUNITIES;
- (III) ANALYSIS AND DEVELOPMENT OF RECOMMENDATIONS FOR NEW MODELS OF CARE FOR INVESTMENT AND INNOVATION;
  - (IV) DEVELOPMENT OF PAY FOR PERFORMANCE PROGRAMS;
  - (V) IMPROVEMENT OF PROVIDER CERTIFICATION OVERSIGHT;
  - (VI) DEVELOPMENT OF ACUITY TOOLS FOR LONG-TERM HOME HEALTH;
  - (VII) DEVELOPMENT OF TRAINING TO ALIGN WITH 988 MOBILE DISPATCH;
- (VIII) ANALYSIS AND DEVELOPMENT OF RECOMMENDATIONS FOR IMPLEMENTING BEHAVIORAL HEALTH PEER SUPPORTS FOR DAY SERVICES SERVING PEOPLE EXPERIENCING HOMELESSNESS;
- (IX) DEVELOPMENT OF TRANSITION SUPPORT SERVICES FOR PEOPLE WITH COMPLEX BEHAVIORAL NEEDS;
- (X) Provider capacity-building to serve people with high-intensity needs;
- (XI) DEVELOPMENT OF PROVIDER CULTURAL AND DISABILITY COMPETENCY TRAINING; AND

- (XII) HOME-AND COMMUNITY-BASED SERVICES THROUGH THE COMMUNITY FIRST CHOICE OPTION, SECTION 1915(k) OF THE "SOCIAL SECURITY ACT", 42 U.S.C. 1396n;
- (e) Investment in infrastructure and technology innovation that has a long-term benefit to the system and the people of Colorado, including integration with other statewide and local efforts. Investments may include but are not limited to:
  - (I) COMPREHENSIVE TRAINING FOR CASE MANAGERS AND PROVIDERS;
  - (II) System enhancements to support streamlined eligibility;
- (III) MEMBER AND FAMILY MATERIAL ON CASE MANAGEMENT, CARE COORDINATION, AND HOME- AND COMMUNITY-BASED SERVICES;
- (IV) EXPANDING RECIPIENT ACCESS TO TECHNOLOGY AND TECHNOLOGY LITERACY TRAINING;
- (V) CAPITAL FUNDING FOR IT INFRASTRUCTURE TO PURCHASE DEVICES TO SUPPORT THE IMPLEMENTATION OF THE CARE AND CASE MANAGEMENT TOOL; AND
- (VI) TELEMEDICINE AND TELEHEALTH ONE-TIME PAYMENTS TO SUPPORT EQUIPMENT FOR SERVICE DELIVERY; AND
- (f) Development and stabilization of the direct-care workforce. Efforts may include but are not limited to:
- (I) The analysis of nationwide efforts to strengthen the direct-care workforce;
- (II) DEVELOPMENT OF A STRATEGIC PLAN TO STABILIZE THE DIRECT-CARE WORKFORCE, INCLUDING PLANS FOR RURAL SUSTAINABILITY;
- (III) CONSIDERATION OF DIRECT-CARE WORKER WAGE SUSTAINABILITY THROUGH INCREASED RATES AND POTENTIAL WAGE PASS-THROUGH PROGRAMS;
- (IV) Development of training programs focusing on additional career pathways; and
- (V) Creation of structure around recruitment, retention, and public awareness of direct-care work.
- (2) The state department shall continue to engage stakeholders for input concerning prioritization of the use of the enhanced funding from the "American Rescue Plan Act".
- 25.5-6-1804. Spending plan approval by joint budget committee reporting. (1) (a) As soon as practicable after receiving federal guidance, the state department shall submit a proposed spending plan for expenditures pursuant to this part 18 to the joint budget committee for

THE COMMITTEE'S REJECTION OR APPROVAL. IF A PROPOSED SPENDING PLAN IS REJECTED, THE STATE DEPARTMENT SHALL RESUBMIT A NEW PLAN AS SOON AS POSSIBLE. THE JOINT BUDGET COMMITTEE MAY MAKE RECOMMENDATIONS FOR MODIFICATIONS TO THE SPENDING PLAN. THE STATE DEPARTMENT SHALL NOT IMPLEMENT THE SPENDING PLAN UNLESS THE JOINT BUDGET COMMITTEE APPROVES THE SPENDING PLAN.

- (b) The state department shall identify in the plan the data, research, and evidence used to determine the spending plan in a manner consistent with the instructions published by the office of state planning and budgeting pursuant to section 24-37-302 (1)(a).
  - (c) THE SPENDING PLAN MUST INCORPORATE ANY AVAILABLE FEDERAL FUNDS.
- (d) The state department shall not include provisions in the spending plan or implement provisions of the spending plan that are not eligible for funding pursuant to federal guidance relating to the "American Rescue Plan Act".
- (2) Commencing November 1, 2021, and occurring quarterly thereafter, the state department shall report to the joint budget committee concerning the status of expenditures pursuant to this part 18.
  - (3) The reports must include:
- (a) The scope, intended impact, and amount of money disbursed from the money received pursuant to the "American Rescue Plan Act";
- (b) A DESCRIPTION OF HOW THE STATE DEPARTMENT INCORPORATED STAKEHOLDER FEEDBACK INTO PLANS FOR THE DISBURSEMENT OF MONEY; AND
- (c) An update as to the total amount of money disbursed from the money received pursuant to the "American Rescue Plan Act", the remaining amount of money, and the projected amount of anticipated federal financial participation.
- **25.5-6-1805.** Home- and community-based services improvement fund creation transfer expenditures. (1) The home- and community-based services improvement fund, referred to in this section as the "fund", is created in the state treasury. The fund consists of money transferred to the fund pursuant to subsection (2) of this section.
- (2) (a) On the effective date of this part 18, the state treasurer shall transfer two hundred sixty million seven hundred thirty thousand ninety-nine dollars from the general fund to the fund.
- (b) (I) If the general fund savings due to the enhanced federal match under section 9817 of the "American Rescue Plan Act" is greater than the amount transferred to the fund under subsection (2)(a) of this section, then the state department shall notify the state treasurer of the

AMOUNT BY WHICH THE SAVINGS EXCEEDED THE TRANSFER. THE STATE TREASURER SHALL TRANSFER THIS AMOUNT OF MONEY FROM THE GENERAL FUND TO THE FUND.

- (II) If the general fund savings due to the enhanced federal match under section 9817 of the "American Rescue Plan Act" is less than the amount transferred to the fund under subsection (2)(a) of this section, then the state department shall notify the state treasurer of the amount by which the transfer exceeds the savings. The state treasurer shall transfer this amount of money from to the fund to the general fund.
- (3) The state treasurer shall credit all interest and income derived from the deposit and investment of money in the fund to the general fund.
- (4) (a) Money in the fund is appropriated to the state department for the fiscal year commencing on July 1, 2021, for the expenditures identified in the spending plan approved by the joint budget committee pursuant to section 25.5-6-1804; except that the spending authority conferred by this subsection (4)(a) expires if a supplemental appropriation bill that appropriates money from the fund to the state department is enacted.
- (b) During the next legislative session, the joint budget committee shall introduce a supplemental appropriation bill with the specific expenditures authorized under subsection (4)(a) of this section.
- (5) For fiscal years commencing on and after July 1, 2021, money in the fund is subject to annual appropriation to enhance, expand, and strengthen medicaid home- and community-based services pursuant to section 9817 of the "American Rescue Plan Act".
- (6) THE STATE DEPARTMENT MAY USE THE MONEY IN THE FUND FOR REASONABLE AND NECESSARY ADMINISTRATIVE COSTS ASSOCIATED WITH IMPLEMENTING THIS PART 18.
- **25.5-6-1806.** Repeal of part. This part 18 is repealed, effective July 1, 2025.
  - **SECTION 2.** In Colorado Revised Statutes, 25.5-4-402.4, **add** (5)(c) as follows:
- 25.5-4-402.4. Hospitals healthcare affordability and sustainability fee legislative declaration Colorado healthcare affordability and sustainability enterprise federal waiver fund created rules reports repeal. (5) Healthcare affordability and sustainability fee cash fund. (c) ARPA homeand community-based services account. (I) There is created the "ARPA home-and community-based services account" within the fund, referred to in this subsection (5)(c) as the "ARPA account". Notwithstanding any other provision of this section to the contrary, money in the ARPA account as a result of fund savings and federal matching dollars must be used in accordance with section 9817 of the federal "American Rescue Plan Act of 2021", Pub.L. 117-2, as amended, referred to in this section as

- "ARPA", TO IMPLEMENT OR SUPPLEMENT THE IMPLEMENTATION OF HOME- AND COMMUNITY-BASED SERVICES UNDER THE MEDICAL ASSISTANCE PROGRAM PURSUANT TO THE PROVISIONS OF PART 18 OF ARTICLE 6 OF THIS TITLE 25.5.
- (II) (A) On the effective date of this subsection (5)(c), the state treasurer shall transfer nineteen million eight hundred thirty thousand nine hundred eighteen dollars from the fund to the ARPA account.
- (B) If the fund savings due to the enhanced federal match under ARPA is greater than the amount transferred to the ARPA account under subsection (5)(c)(II)(A) of this section, then the state department shall notify the state treasurer of the amount by which the savings exceeds the transfer. The state treasurer shall transfer this amount from the fund to the ARPA account.
- (C) If the fund savings due to the enhanced federal match under ARPA is less than the amount transferred to the ARPA account under subsection (5)(c)(II)(A) of this section, then the state department shall notify the state treasurer of the amount by which the transfer exceeds the savings. The state treasurer shall transfer this amount from the ARPA account to the fund.
- (III) THE STATE TREASURER SHALL CREDIT ALL INTEREST AND INCOME DERIVED FROM THE MONEY IN THE ARPA ACCOUNT TO THE FUND.
- (IV) Money in the ARPA account is subject to annual appropriation by the general assembly consistent with the purposes specified in this section and ARPA, and pursuant to part  $18\,$  of article  $6\,$  of this title 25.5.
- (V) Money in the ARPA account remains in the ARPA account until the end of the spending period authorized under ARPA, at which time money remaining in the ARPA account becomes part of the fund.
  - (VI) This subsection (5)(c) is repealed, effective July 1, 2025.
  - **SECTION 3.** In Colorado Revised Statutes, 25.5-5-321, **amend** (3) as follows:
- **25.5-5-321.** Telemedicine home health care home health telemedicine cash fund rules. (3) (a) Reimbursement shall not be provided for purchase or lease of telemedicine equipment.
- (b) (I) Subsection (3)(a) of this section does not apply to expenditures made pursuant to part 18 of article 6 of this title 25.5.
  - (II) This subsection (3)(b) is repealed, effective July 1, 2025.
- **SECTION 4. Appropriation.** (1) For the 2021-22 state fiscal year, \$378,843 is appropriated to the department of health care policy and financing for use by the executive director's office. This appropriation is from the homeand community-based services improvement fund created in section 25.5-6-1805 (1), C.R.S.. To implement this act, the office may use this appropriation as follows:

- (a) \$172,768 for personal services, which amount is based on an assumption that the office will require an additional 4.6 FTE;
  - (b) \$18,875 for operating expenses; and
  - (c) \$187,200 for general professional services and special projects.
- (2) For the 2021-22 state fiscal year, the general assembly anticipates that the department of health care policy and financing will receive \$378,843 in federal funds to implement this act, which amount is subject to the "(I)" notation as defined in the annual general appropriation act for the same fiscal year. The appropriation in subsection (1) of this section is based on the assumption that the department will receive this amount of federal funds to be used as follows:
  - (a) \$172,768 for personal services;
  - (b) \$18,875 for operating expenses; and
  - (c) \$187,200 for general professional services and special projects.
- **SECTION 5. Appropriation adjustments to 2021 long bill.** (1) To implement this act, appropriations made in the annual general appropriation act for the 2021-22 state fiscal year to the department of health care policy and financing are adjusted as follows:
- (a) The general fund appropriation for behavioral health capitation payments is decreased by \$26,708,125; and
- (b) The cash funds appropriation for behavioral health capitation payments is decreased by \$15,336,964 from the healthcare affordability and sustainability fee cash fund created in section 25.5-4-402.4 (5)(a), C.R.S.
- (2) The decrease of the appropriations in subsection (1) of this section is based on the assumption that the anticipated amount of federal funds received for the 2021-22 state fiscal year by the department of health care policy and financing for behavioral health capitation payments will increase by \$42,045,089.

|                    |       |                 | APPROPRIATION FROM        |               |                         |                  |  |  |
|--------------------|-------|-----------------|---------------------------|---------------|-------------------------|------------------|--|--|
| ITEM &<br>SUBTOTAL | TOTAL | GENERAL<br>FUND | GENERAL<br>FUND<br>EXEMPT | CASH<br>FUNDS | REAPPROPRIATED<br>FUNDS | FEDERAL<br>FUNDS |  |  |
| \$                 | \$    | \$              | \$                        | \$            | \$                      | \$               |  |  |

SECTION 6. Appropriation to the department of health care policy and financing for the fiscal year beginning July 1, 2020. In Session Laws of Colorado 2020, section 2 of chapter 326, (HB 20-1360), amend Part V (3) and the affected totals are amended by section 1 of SB 21-043, and as Part V (3) and the affected totals are amended by section 10 of SB 21-205, as follows:

Section 2. Appropriation.

## PART V DEPARTMENT OF HEALTH CARE POLICY AND FINANCING

#### (3) BEHAVIORAL HEALTH COMMUNITY PROGRAMS

| Behavioral Health        |                        |                           |                         |             |
|--------------------------|------------------------|---------------------------|-------------------------|-------------|
| Capitation Payments      | <del>869,040,805</del> | <del>200,356,948(M)</del> | <del>57,065,690</del> * | 611,618,167 |
|                          |                        | 192,069,989(M)            | 52,571,736 <sup>a</sup> | 624,399,080 |
| Behavioral Health        |                        |                           |                         |             |
| Fee-for-service Payments | 13,863,346             | 2,486,792(M)              | 938,389ª                | 10,438,165  |
|                          | 882,9                  | 04,151                    |                         |             |

<sup>&</sup>lt;sup>a</sup> Of these amounts, \$57,979,954 \$53,486,000 shall be from the Healthcare Affordability and Sustainability Fee Cash Fund created in Section 25.5-4-402.4 (5)(a), C.R.S. and \$24,125 shall be from the Breast and Cervical Cancer Prevention and Treatment Fund created in Section 25.5-5-308 (8)(a)(I), C.R.S.

|   |                    |                  | APPROPRIATION FROM                 |                           |  |                        |                                      |
|---|--------------------|------------------|------------------------------------|---------------------------|--|------------------------|--------------------------------------|
|   | ITEM &<br>SUBTOTAL | TOTAL            | GENERAL<br>FUND                    | GENERAL<br>FUND<br>EXEMPT | CASH R<br>FUNDS  | EAPPROPRIATED<br>FUNDS | FEDERAL<br>FUNDS                     |
| :   | 5                  | \$               | \$                                 | \$                        | \$   | \$                     |                                      |
| TOTALS PART V (HEALTH CARE POLIC AND FINANCING) <sup>26</sup> | Y                  | \$12,088,752,070 | \$2,372,406,722<br>\$2,364,119,763 | \$635,500,848             | \$1,471,612,899 <sup>b</sup><br>\$1,467,118,945 <sup>b</sup> | \$48,038,427           | \$7,561,193,180°<br>\$7,573,974,093° |

<sup>&</sup>lt;sup>a</sup> Of this amount,\$635,104,923 shall be from the General Fund Exempt Account created in Section 24-77-103.6 (2), C.R.S., and \$395,925 shall be General Fund Exempt pursuant to Section 24-22-117 (1)(c)(I)(B), C.R.S. Said \$395,925 is not subject to the statutory limitation on General Fund appropriations imposed by Section 24-75-201.1, C.R.S.

<sup>&</sup>lt;sup>b</sup> Of this amount, \$16,268,874 contains an (I) notation.

<sup>&</sup>lt;sup>c</sup> Of this amount, \$329,118,399 contains an (I) notation.

**SECTION 7. Safety clause.** The general assembly hereby finds, determines, and declares that this act is necessary for the immediate preservation of the public peace, health, and safety.

Approved: June 30, 2021